

IN THE UNITED STATES DISTRICT COURT  
DISTRICT OF MASSACHUSETTS

UNITED STATES OF AMERICA

Plaintiff,

v.

BOUCHARD TRANSPORTATION  
COMPANY, INC.,

TUG EVENING TIDE CORPORATION, and

B. NO. 120 CORPORATION,

Defendants.

Civil Action No.

COMMONWEALTH OF MASSACHUSETTS

Plaintiff,

v.

BOUCHARD TRANSPORTATION  
COMPANY, INC., et al.,

Defendants.

**CONSENT DECREE**

STATE OF RHODE ISLAND and  
PROVIDENCE PLANTATIONS,

Plaintiffs,

v.

BOUCHARD TRANSPORTATION  
COMPANY, INC., et al.,

Defendants.

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## **I. BACKGROUND**

A. The United States of America (“United States”), by the Attorney General, on behalf of the United States Department of the Interior (“DOI”) and the United States Department of Commerce, National Oceanic and Atmospheric Administration (“NOAA”), has filed a complaint against Bouchard Transportation Co., Inc., Tug Evening Tide Corp., and B. No. 120 Corp. (“Defendants”) in this Court alleging that the Defendants are liable to the United States under Section 1002(a) and (b) of the Oil Pollution Act of 1990 (“OPA”), 33 U.S.C. § 2702 (a) and (b), for damages for injury to, destruction of, loss of, or loss of use of, certain Natural Resources, including the reasonable cost of assessing those damages, resulting from an oil spill that occurred in the vicinity of Buzzards Bay, off the shores of the Commonwealth of Massachusetts and the State of Rhode Island and Providence Plantations, on April 27, 2003 (the “Oil Spill”).

B. The Commonwealth of Massachusetts (“Commonwealth” or “Massachusetts”) has also filed, or will be filing, a complaint on behalf of the Secretary for the Executive Office of Energy and Environmental Affairs against the Defendants in this Court alleging that the Defendants are liable to the Commonwealth under Section 1002(a) and (b) of OPA, 33 U.S.C. § 2702 (a) and (b), and Section 5(a)(ii) of the Massachusetts Oil and Hazardous Material Release Prevention and Response Act, M.G.L. c. 21E, § 5(a)(ii), for damages for injury to, destruction of, loss of, or loss of use of, certain Natural Resources, including the reasonable cost of assessing those damages, resulting from the Oil Spill.

C. The State of Rhode Island and Providence Plantations (“State” or “Rhode Island”) has also filed, or will be filing, a complaint against the Defendants in the United States District

Court for the District of Rhode Island (the “Rhode Island Action”) alleging that the Defendants are liable to the State under Section 1002(a) and (b) of OPA; 33 U.S.C. § 2702 (a) and (b), and Rhode Island Gen. Laws Section 46-12.5.7, for damages for injury to, destruction of, loss of, or loss of use of, certain Natural Resources, including the reasonable cost of assessing those damages, resulting from the Oil Spill.

D. Rhode Island intends to file a motion pursuant to 28 U.S.C. § 1404(a), or otherwise, to transfer the Rhode Island Action from the United States District Court for the District of Rhode Island to the United States District Court for the District of Massachusetts, as to which the Parties do not object.

E. The Plaintiffs intend to file a joint motion to consolidate the separate actions noted above in the United States District Court for the District of Massachusetts, as to which the Defendants do not object.

F. The complaints allege that the Oil Spill occurred when the tugboat Evening Tide, owned and/or operated by the Defendant Tug Evening Tide Corp., a wholly-owned subsidiary of Defendant Bouchard Transportation Co., Inc., was towing the tank barge, Bouchard No. 120, owned and/or operated by B. No. 120 Corp., also a wholly-owned subsidiary of Defendant Bouchard Transportation Co., Inc., in the vicinity of Buzzards Bay. The complaints further allege that: (1) tens of thousands of gallons of oil were spilled or leaked as a result of the incident; (2) the Oil Spill caused injury to, destruction of, loss of, or loss of use of, certain Natural Resources belonging to, managed by, held in trust by, appertaining to, or otherwise controlled by the United States, the Commonwealth, and the State; and (3) the United States, the

Commonwealth, and the State have incurred costs in assessing the nature and extent of those injuries.

G. The United States, the Commonwealth, and the State share trusteeship of the Natural Resources alleged in the complaints to be injured and are coordinating assessment and restoration efforts.

H. In 2010, the United States, the Commonwealth, and the State each filed separate complaints (which were eventually consolidated in this Court under *United States, et al. v. Bouchard Transportation Company, Inc., et al.*, Civil Action No. 1:10-cv-11958-NMG (D. Mass.)) claiming damages for injuries to specific Natural Resources as a result of the Oil Spill, namely aquatic resources, recreational resources, shoreline resources, and piping plovers, in addition to the costs of assessing those damages.

I. On May 17, 2011, the Court entered a consent decree (“Consent Decree 1”) settling the claims for damages for injury to the specific Natural Resources alleged in the complaints. Consent Decree 1, however, specifically reserved claims for damages for injury to Wildlife Resources (as defined therein) caused by the Oil Spill and assessment costs related thereto and claims for Unpaid Costs of Assessment and Unreimbursed Costs of Assessment, as those terms are defined in Consent Decree 1.

J. The settlement described in this Consent Decree is unique because, among other things, the Oil Spill occurred more than 14 years ago, on April 27, 2003; and the settlement follows: 1) collaborative spill response and cleanup efforts in Massachusetts and Rhode Island by the U.S. Coast Guard, NOAA, the Commonwealth, the State and the Defendants immediately following the Spill; 2) a multi-year segment-by-segment investigation, sampling and cleanup

effort of over 100 miles of potentially-impacted shoreline under the Massachusetts Contingency Plan, 310 CMR 40.0000, designed to also discover injury to natural resources; 3) a cooperative Natural Resource Damages assessment of more than a decade in duration between the Trustees and Defendants for injuries to Natural Resources in Massachusetts and Rhode Island caused by the Spill; and 4) a collaborative effort between the Trustees and Defendants undertaken more than a decade after the Spill to develop an appropriate science-based approach for restoration of such Natural Resources and to estimate the cost of such restoration.

K. The Parties agree and this Court, by entering this Consent Decree, finds that: (1) this Consent Decree has been negotiated by the Parties in good faith, following the Defendants' participation in a cooperative natural resource damage assessment with the Trustees, pursuant to the Memorandum of Agreement entered into by the trustees and Bouchard Transportation Co., Inc. on October 12, 2006 that is available in the administrative record for this matter; (2) settlement of this matter will avoid prolonged and complicated litigation; and (3) this Consent Decree is fair, reasonable and in the public interest.

L. The Defendants do not admit any liability arising out of the transactions or occurrences alleged in this action.

NOW, THEREFORE it is Adjudged, Ordered and Decreed:

## **II. JURISDICTION**

1. The Parties agree and this Court concludes that it has jurisdiction over the subject matter of this action pursuant to Section 1017(b) of OPA, 33 U.S.C. § 2717(b), and 28 U.S.C. §§ 1331 and 1345. Venue lies in this District pursuant to Section 1017(b) of OPA, 33 U.S.C.

§ 2717(b), and 28 U.S.C. 1391(b). This Court has pendent jurisdiction over the state law claims. This Court has, and the Defendants consent to, the Court's personal jurisdiction over them in connection with this action. Solely for the purposes of this Consent Decree and the underlying complaints, the Defendants waive all objections and defenses that they may have to jurisdiction of the Court or to venue in this District. Defendants shall not challenge this Court's jurisdiction to enter and enforce this Consent Decree.

### **III. PARTIES BOUND**

2. This Consent Decree applies to and is binding upon: the United States, on behalf of NOAA and DOI, as federal trustees for Natural Resources, including those Natural Resources at, in the vicinity of, or affected by the Oil Spill; the Commonwealth, on behalf of the Secretary of the Massachusetts Executive Office of Energy and Environmental Affairs (EOEEA), and the State, on behalf of the Rhode Island Department of Environmental Management (RIDEM), as designated state trustees for Natural Resources, including those Natural Resources at, in the vicinity of, or affected by the Oil Spill; and, the Defendants, including, without limitation, their successors and assigns, or other entities or persons otherwise bound by law. Any change in ownership or corporate status of the Defendants including, but not limited to, any transfer of assets or real or personal property, shall in no way alter the Defendants' or their successors' and assigns' rights or responsibilities under this Consent Decree. In any action to enforce this Consent Decree, the Defendants shall not raise as a defense the failure by any of their officers, directors, employees, agents, or contractors to take any actions necessary to comply with the provisions of this Consent Decree.



#### **IV. DEFINITIONS**

3. Unless otherwise expressly provided herein, terms used in this Consent Decree which are defined in OPA or in the regulations promulgated by NOAA under OPA, 15 C.F.R. Part 990, shall have the meaning assigned to them in OPA or in such regulations, as applicable. With the exception of Appendix A, whenever the following terms are used in this Consent Decree or in the appendices attached hereto and incorporated hereunder, the definition specified hereinafter shall apply.

a. “Bouchard B.120 Oil Spill Restoration Account” shall mean the separate project numbered account established within DOI’s Natural Resource Damage Assessment and Restoration Fund (“DOI NRDAR Fund”), funded by the Defendants in accordance with Section VI (Payments by Defendants) of this Consent Decree and Consent Decree 1, and jointly administered by the Trustees in accordance with Section VIII (Bouchard B. 120 Oil Spill Restoration Account) of this Consent Decree, Consent Decree 1, and the Trustee Memorandum of Agreement, identified in paragraph y of this Section.

b. “Commonwealth” shall mean the Commonwealth of Massachusetts.

c. “Consent Decree 1” shall mean the consent decree entered by this Court under Civil Action No. 1:10-cv-11958-NMG on May 17, 2011. A copy of Consent Decree 1 is attached hereto as Appendix A.

d. “Consent Decree” or “Decree” shall mean this Consent Decree and appendices hereto.

e. “Costs of Assessment” shall mean all costs within the meaning of Sections 1002(b)(2)(A) and 1006(d)(1)(C) of OPA, 33 U.S.C. §§ 2702(b)(2)(A), 2706 (d)(1)(C), Section



5(a)(ii) of M.G.L. c. 21E, and Rhode Island Gen. Laws Section 46-12.5.1 et seq., incurred by the Trustees, including, but not limited to, direct, indirect, and administrative costs in assessing the alleged injury to, destruction of, loss of, or loss of use of, Natural Resources (including Costs of Assessment related to Wildlife Resources), Trustee costs directly or indirectly related to negotiating this Consent Decree, and all Trustee costs of incurred in obtaining Court approval of this Consent Decree.

f. "Court" shall mean the United States District Court for the District of Massachusetts.

g. "Day" shall mean a calendar day unless expressly stated to be a working day. "Working day" shall mean a day other than a Saturday, Sunday, or Federal holiday. In computing any period of time under this Consent Decree, where the last day would fall on a Saturday, Sunday, or Federal holiday, the period shall run until the close of business of the next Working Day.

h. "Defendants" shall mean Bouchard Transportation Co., Inc., Tug Evening Tide Corp., and B. No. 120 Corp.

i. "DOI" shall mean the United States Department of the Interior.

j. "EOEEA" shall mean the Executive Office of Energy and Environmental Affairs of the Commonwealth of Massachusetts.

k. "Fund" shall mean the Oil Spill Liability Trust Fund established pursuant to 26 U.S.C. §§ 4611 and 9509.

l. “Interest,” as that term is used in Section VI (Payments by Defendants) of this Consent Decree, shall mean interest at the rate provided in 28 U.S.C. § 1961. Interest shall be simple interest calculated on a daily basis.

m. “M.G.L. c. 21E” shall mean the Massachusetts Oil and Hazardous Material Release Prevention and Response Act, Mass. Gen. Laws ch. 21E, §§ 1-22.

n. “Natural Resources” shall have the meaning provided in Section 1001(20) of OPA, 33 U.S.C. § 2701(20).

o. “Natural Resource Damages” shall mean the damages described at Section 1002(b)(2)(A) of OPA, 33 U.S.C. § 2702(b)(2)(A), Section 5(a)(ii) of M.G.L. c. 21E, and Rhode Island Gen. Laws Section 46-12.5.1-7.

p. “NOAA” shall mean the National Oceanic and Atmospheric Administration.

q. “Oil Spill” shall mean the oil spill that occurred on April 27, 2003, when the tugboat Evening Tide was towing the tank barge, Bouchard No. 120, in the vicinity of Buzzards Bay off the shores of the Commonwealth of Massachusetts and the State of Rhode Island.

r. “OPA” shall mean the Oil Pollution Act of 1990, Pub. L. No. 101-380, 104 Stat. 484, 33 U.S.C. §§ 2701-2761.

s. “Parties” shall mean the Plaintiffs and the Defendants.

t. “Plaintiffs” shall mean the United States, the Commonwealth of Massachusetts, and the State of Rhode Island.

u. “Restoration Plan(s)” shall mean a plan or plans developed by the Trustees in accordance with OPA and its underlying regulations at 15 C.F.R. §§ 990.53 – 990.56.

v. “RIDEM” shall mean the State of Rhode Island, Department of Environmental Management.

w. “Section” shall mean a portion of this Consent Decree identified by a Roman numeral.

x. “State” shall mean the State of Rhode Island and Providence Plantations.

y. “Trustee Memorandum of Agreement” shall mean the Memorandum of Agreement entered into by the Trustees, as well as any amendments thereof. A copy of the Memorandum of Agreement is attached hereto as Appendix B.

z. “Trustees” shall mean the designated federal and state officials, and their designees, who act on behalf of the public as trustees for the Natural Resources, including those at, in the vicinity of, or affected by the Oil Spill: DOI, represented by the United States Fish and Wildlife Service (“USFWS”), and NOAA are the federal trustees for Natural Resources related hereto; the Secretary of EOEEA, and the Director of RIDEM are the state trustees for Natural Resources related hereto.

aa. “United States” shall mean the United States of America, on behalf of the DOI and NOAA, including all agencies, bureaus, administrations or departments of DOI and NOAA.

ee. “Unresolved Costs of Assessment” shall mean all Costs of Assessment, as defined in paragraph e, that the Trustees have not received from the Defendants as of the date of lodging of this Consent Decree including, but not limited to, Costs of Assessment disputed

and/or unpaid by the Defendants under Consent Decree 1 (i.e., Unpaid Costs of Assessment and Unreimbursed Costs of Assessment, as defined therein), and Costs of Assessment for which a request for payment has not yet been submitted to the Defendants. No costs of assessment shall be submitted to the Defendants or required to be paid for costs incurred by the Trustees after the entry of this Consent Decree.

gg. “Wildlife Resources” shall mean: animal species except for piping plovers; the habitats and other living organisms that support those species; and the ecological services provided by those species, habitats, and other living organisms.

#### **V. GENERAL PROVISIONS**

4. The Parties are entering into this Consent Decree to resolve certain claims of the United States, the Commonwealth, and the State against the Defendants attributable to the Oil Spill, based on the Defendants’ agreement to: (a) reimburse the Trustees for the Costs of Assessment of damages to Wildlife Resources resulting from the Oil Spill incurred by the Trustees; and (b) provide compensation for damages for injury to Wildlife Resources. Notwithstanding this Consent Decree, the provisions in Consent Decree 1 remain in full force and effect.

#### **VI. PAYMENTS BY DEFENDANTS**

5. Acknowledgment of paid Costs of Assessment.

a. NOAA acknowledges its receipt of payment from the Defendants in the amount of \$ 3,263,312 in full and final reimbursement of NOAA’s Costs of Assessment which have arisen from the Oil Spill.

b. DOI acknowledges its receipt of payment from the Defendants in the amount of \$1,358,750.30 in full and final reimbursement of DOI's Costs of Assessment which have arisen from the Oil Spill.

c. The Commonwealth acknowledges its receipt of payment from the Defendants in the amount of \$ 312,605.05 in full and final reimbursement of the Commonwealth's Costs of Assessment which have arisen from the Oil Spill.

d. The State acknowledges its receipt of payment from the Defendants in the amount of \$117,050.57 in full and final reimbursement of State's Costs of Assessment which have arisen from the Oil Spill.

e. The United States, the Commonwealth and the State each have or intend to submit a demand for Costs of Assessment incurred on or after the dates specified in Paragraphs 5.a. - d., if any have been or are incurred.

**6. Payment of the Plaintiffs' Claims for Injury to Wildlife Resources.**

a. Within thirty (30) days of the Effective Date of this Consent Decree as specified in Section XIX, ¶ 29, the Defendants shall pay \$ 13,300,000.00, plus Interest as provided in Paragraph 7 (if any), to DOI on behalf of the Plaintiffs as damages for injury to Wildlife Resources.

b. The funds paid pursuant to Paragraph 6.a. shall be used jointly by the Trustees in accordance with Section VIII (Bouchard B.120 Oil Spill Restoration Account) of this Consent Decree and the Trustee Memorandum of Agreement. The Defendants shall transfer these funds to the Bouchard B.120 Oil Spill Restoration Account via an Electronic Funds Transfer ("EFT") through the U.S. Treasury's Automated Clearing House (ACH)/Remittance

Express program in accordance with instructions to be provided by DOI within fifteen (15) days of the date of the entry of the Consent Decree. Payment shall be deemed to have been made upon receipt of these funds by EFT. A copy of the paperwork documenting the EFT and any accompanying correspondence shall be sent by the Defendants to the persons listed in Section XIII (Notices) of this Consent Decree for notices to the Trustees, as well as to:

Natural Resource Damage Assessment and Restoration Program  
Attn: Restoration Fund Manager  
Mail Stop 4449  
1849 C Street, N.W.  
Washington, D.C. 20240

NOAA/NOS/OR&R  
ATTN: Donna Roberts, DARRF Manager  
1305 East West Highway  
SSMC4, Room 9331  
Silver Spring, Maryland 20910-3281

Notices shall reference the DOJ Case Number (#90-5-1-1-08159), spill name, location, and name of paying responsible party.

c. Because the jurisdiction, trusteeships, and restoration goals of the Trustees for injured Natural Resources may overlap, monies paid to DOI on behalf of all of the Plaintiffs and placed in the DOI NARDAR Fund pursuant to this paragraph shall be jointly administered, in accordance with the Trustee Memorandum of Agreement, as agreed by the Plaintiffs.

d. The Defendants are jointly and severally liable for such payment.

7. Interest.

a. In addition to the payment to be made pursuant to Paragraph 6, Defendants shall pay Interest on the amount due pursuant to that Paragraph, as set forth herein. Interest shall be calculated as follows:



i. if the Defendants execute and return this Consent Decree to the United States, with copies to the Commonwealth and the State, within thirty (30) days of the Defendants' receipt of this Consent Decree by certified mail, as determined by the date of the signature provided by the Defendants' authorized representative or agent acknowledging receipt of the document, no Interest shall accrue;

ii. if the Defendants execute and return this Consent Decree to the United States, with copies to the Commonwealth and the State within thirty (30) days of the Defendants' receipt of this Consent Decree by certified mail, as determined by the date of the signature provided by the Defendants' authorized representative or agent acknowledging receipt of the document, but payment is not timely, Interest shall be calculated from the date thirty (30) days after the Effective Date of this Consent Decree until the date of payment; and

iii. if the Defendants execute and return this Consent Decree to the United States, with copies to the Commonwealth and the State, more than thirty (30) days from the date of the Defendants' receipt of this Consent Decree by certified mail, as determined by the date of the signature provided by the Defendants' authorized representative or agent acknowledging receipt of the document, Interest shall be calculated from the date thirty (30) days after the Defendant's receipt of this Consent Decree until the date of payment.

b. Interest on any unpaid balance due under Paragraph 6 shall be paid to the DOI in the manner set forth in Paragraph 6. The Defendants are jointly and severally liable for any such interest payment.

c. Payments of Interest made under this Paragraph shall be in addition to such other remedies or sanctions available to Plaintiffs by virtue of Defendants' failure to make

timely payments under this Consent Decree.

## **VII. STIPULATED PENALTIES**

8. **Assessment of Stipulated Penalties.** The Defendants shall pay a stipulated penalty to the United States, the Commonwealth, and the State for failure to make any payment in Paragraphs 6 or 7, at the rate of two thousand dollars (\$2,000) per day for each day of non-compliance up to the first thirty (30) days of non-compliance. After thirty (30) days of failure to make any payment in Paragraphs 6 or 7, the Defendants shall pay a stipulated penalty to the United States, the Commonwealth, and the State at the rate of four thousand dollars (\$4,000) per day for each day of non-compliance after the first thirty (30) days of non-compliance.

a. Stipulated penalties shall begin to accrue on the day after payment is due and continue to accrue until the date of payment. Nothing herein shall prevent the simultaneous accrual of separate penalties for separate violations of this Consent Decree.

b. Any stipulated penalty payments shall be divided equally among the United States, the Commonwealth, and the State.

c. The Defendants are jointly and severally liable for payment of such stipulated penalties.

d. The United States, the Commonwealth, and/or the State may give the Defendants written notification that they have failed to make a payment as required by Paragraphs 6 or 7. Such notice shall describe the noncompliance and make a demand for the payment of the stipulated penalties. However, stipulated penalties shall accrue as provided in Paragraph 8.a regardless of whether the Defendants have been notified of a violation. The Defendants shall pay stipulated penalties within thirty (30) days of receipt of written demand

for such stipulated penalties by certified mail, as determined by the date of the required signature by the Defendants' authorized representative or agent acknowledging receipt of the written demand.

e. If the Defendants fail to pay stipulated penalties when due, the United States, the Commonwealth, and/or the State may institute proceedings to collect the stipulated penalties, as well as Interest as provided in Paragraph 8.f below.

f. Interest on Stipulated Penalties. The Defendants shall pay Interest on the unpaid balance of any stipulated penalties due, which shall begin to accrue on the date thirty (30) days past the demand therefor. The Interest on the unpaid balance of stipulated penalties due pursuant to Paragraph 8.a shall be divided equally among the United States, the Commonwealth, and the State. The Defendants are jointly and severally liable for such interest payments.

g. Notwithstanding any other provision of this Section, the United States, the Commonwealth, and/or the State may, in their unreviewable discretion, waive any portion of its share of the stipulated penalties that have accrued pursuant to this Consent Decree.

h. Nothing in this Consent Decree shall be construed as prohibiting, altering, or in any way limiting the ability of the United States, the Commonwealth, and/or the State to seek any other remedies or sanctions available by virtue of Defendants' violation of this Consent Decree or of the statutes and regulations upon which it is based.

9. Payment Instructions for Stipulated Penalties. Any stipulated penalty payment shall be accompanied by a reference to this Consent Decree, be identified as "Stipulated Penalties," and reference "the Bouchard B.120 Oil Spill." Notice of payment of a stipulated penalty shall be made to the Trustees in the manner specified in Section XIII (Notices).

a. Stipulated penalty payments to the United States shall be made by FedWire Electronic Funds Transfer (“EFT”) to the U.S. Department of Justice in accordance with written instructions to be provided to Defendants by the Financial Litigation Unit of the U.S. Attorney’s Office for the District of Massachusetts. At the time of payment, Defendants shall send a copy of the EFT authorization form and the EFT transaction record, together with a transmittal letter, which shall state that the payment is for stipulated penalties owed pursuant to the Consent Decree, and shall reference the case name, civil action number, DOJ Case Number (#90-5-1-1-08159), and the violations for which the stipulated penalties are being paid to the United States, in accordance with Section XIII of this Decree (Notices).

b. Stipulated penalty payments to the Commonwealth shall be made by certified check made payable to the Commonwealth of Massachusetts and sent to:

Executive Office of Energy and Environmental Affairs  
Attn: Chief Financial Officer  
100 Cambridge Street, Suite 900  
Boston, MA 02114

Copies of the check shall be sent to:

MA Department of Environmental Protection  
Bureau of Waste Site Cleanup  
NRD Program  
One Winter Street, 8<sup>th</sup> Floor  
Boston, MA 02108 (Attn: Karen Pelto)

Office of the Attorney General  
Environmental Protection Division  
One Ashburton Place, 18<sup>th</sup> Floor  
Boston, MA 02108 (Attn: Seth Schofield)

Payments made pursuant to this Paragraph shall be credited to the Natural Resource Damages Trust (established by 1998 Mass. Acts ch. 194, sec. 317, as amended by 2004 Mass. Acts ch.

149, sec. 222). The Defendants shall note the following on the face of the check: Natural Resources Damages Trust, Account Number, 2000-6020.

c. Stipulated penalty payments to the State shall be made by certified check made payable to the RI Department of Environmental Management, OSPAR FUND, and sent to the Department of Environmental Management, 235 Promenade Street, Providence, RI 02908 (Attn: Mary E. Kay).

#### **VIII. BOUCHARD B.120 OIL SPILL RESTORATION ACCOUNT**

10. At no further cost to the Defendants, except as provided by Paragraph 15.f below, the Trustees will prepare a Restoration Plan(s) for Wildlife Resources, and jointly, as provided in the Trustee Memorandum of Agreement, approve expenditures from the Bouchard B.120 Oil Spill Restoration Account consistent with the Restoration Plan(s) for the resources identified in this paragraph and pursuant to the terms of the Trustee Memorandum of Agreement. If the funds in the Bouchard B.120 Oil Spill Restoration Account are not sufficient to complete the activities in such Restoration Plan(s), neither the Defendants nor the Trustees shall be required to expend additional funds to complete the activities in the Restoration Plan(s).

11. All funds deposited in the Bouchard B.120 Oil Spill Restoration Account pursuant to Paragraphs 6 and 7 of this Consent Decree, including any interest or return on investment thereon, shall be held in the Bouchard B.120 Oil Spill Restoration Account solely for use, as set forth in Appendix C, by the Trustees to jointly plan, implement, oversee, or monitor the restoration of Wildlife Resources in accordance with the Restoration Plan(s) prepared pursuant to Paragraph 10. DOI shall, in accordance with law, pursuant to the terms of the Trustees' Memorandum of Agreement, and for the benefit of the Trustees, manage and invest the funds in

the Bouchard B.120 Oil Spill Restoration Account on behalf of the Trustees. Upon receipt of such funds for Wildlife Resources, DOI will add them to the account within the DOI NRDAR Fund presently established under Consent Decree 1, which is maintained as a segregated account within the DOI Natural Resource Damage Assessment and Restoration Fund. DOI shall not make any charge against the Bouchard B.120 Oil Spill Restoration Account for investment, management, or any other services provided with respect to operation of the account.

**IX. COVENANT NOT TO SUE BY PLAINTIFFS**

12. In consideration of the payments and actions that have been and will be made by the Defendants under this Consent Decree, the United States covenants not to sue or take administrative action against the Defendants pursuant to Section 1002(a) and (b) of OPA, 33 U.S.C. § 2702(a) and (b), for (1) Costs of Assessment (except with respect to the Unresolved Costs of Assessment, if any) and (2) damages for injury to, destruction of, loss of, or loss of use of all Natural Resources, including Wildlife Resources, related to the Oil Spill. This covenant not to sue is conditioned upon receipt by the United States of all payments required by Section VI (Payments by Defendants) and, as applicable, Section VII (Stipulated Penalties) of this Consent Decree.

13. In consideration of the payments and actions that have been and will be made by the Defendants under this Consent Decree, the Commonwealth covenants not to sue the Defendants pursuant to Section 1002(a) and (b) of OPA, 33 U.S.C. § 2702(a) and (b) and M.G.L. c. 21E § 5(a)(ii), for (1) Costs of Assessment (except with respect to the Unresolved Costs of Assessment, if any) and (2) damages for injury to, destruction of, loss of, or loss of use of all Natural Resources, including Wildlife Resources, related to the Oil Spill. This covenant not to



sue is conditioned upon receipt by the Commonwealth of all payments required by Section VI (Payments by Defendants) and, as applicable, Section VII (Stipulated Penalties) of this Consent Decree.

14. In consideration of the payments and actions that have been and will be made by the Defendants under this Consent Decree, the State covenants not to sue the Defendants pursuant to Section 1002(a) and (b) of OPA, 33 U.S.C. § 2702(a) and (b) and Rhode Island Gen. Laws Section 46-12.5.7, for (1) Costs of Assessment (except with respect to the Unresolved Costs of Assessment, if any), and (2) damages for injury to, destruction of, loss of, or loss of use of all Natural Resources, including Wildlife Resources, related to the Oil Spill. This covenant not to sue is conditioned upon receipt by the State of all payments required by Section VI (Payments by Defendants) and, as applicable, Section VII (Stipulated Penalties) of this Consent Decree.

15. Reservations of rights. Notwithstanding any other provision of this Consent Decree, the United States, the Commonwealth, and the State reserve, and this Consent Decree is without prejudice to, all rights against the Defendants with respect to all matters other than those expressly specified in the covenants not to sue set forth in Paragraphs 12, 13, and 14 of this Section, including, but not limited to:

- a. claims against the Defendants for their failure to meet a requirement of this Consent Decree;
- b. claims against the Defendants for damages, including assessment costs, under OPA and any other applicable law, for injury to, destruction of, loss of, or loss of use of, Natural Resources that are not related to the Oil Spill;

- c. any criminal liability;
- d. subrogated claims under Section 1015 of OPA, 33 U.S.C. § 2715, for any amounts paid or to be paid by the Fund in connection with the Oil Spill;
- e. claims, other than claims for Natural Resource Damages related to the Oil Spill, against the Defendants that the Commonwealth, the State, or the United States on behalf of the United States Environmental Protection Agency, and/or the United States Coast Guard, may have under any applicable law; and
- f. claims against the Defendants for Unresolved Costs of Assessment, if any.

#### **X. COVENANT BY DEFENDANTS**

16. The Defendants hereby covenant not to sue and agree not to assert any claims or causes of action against the United States, the Commonwealth, or the State, and their employees, agents, contractors, departments, agencies, administrations and bureaus, related to Natural Resource Damages arising from the Oil Spill, including, without limitation, any potential or pending claims against the Fund relating to the Oil Spill.

17. The Defendants further agree that in any subsequent administrative or judicial proceeding initiated by the United States, the Commonwealth, or the State for: injunctive relief; recovery of Unresolved Costs of Assessment, if any; or other relief relating to the Oil Spill, Defendants shall not assert, and may not maintain, any defense or claim based upon the principles of waiver, res judicata, statute of limitations, collateral estoppel, issue preclusion, claim-splitting, the entire controversy doctrine, or other defenses for damages for injury to Natural Resources, including Wildlife Resources, based upon any contention that the claims raised by the United States, the Commonwealth, or the State in the subsequent proceeding were

or should have been brought in the instant case; provided, however, that nothing in this Paragraph affects the enforceability of the covenants not to sue set forth in Section IX (Covenant Not To Sue by Plaintiffs) or Paragraph 16 of this Section X. The time between the lodging of this Consent Decree and the date of completion of the Natural Resource Damage assessment under Section 1006(c) of OPA, 33 U.S.C. § 2706(c), shall not be counted in relation to the computation of any applicable statute of limitations.

#### **XI. EFFECT OF SETTLEMENT**

18. Nothing in this Consent Decree shall be construed to create any rights in, or grant any cause of action to, any person not a Party to this Consent Decree. In addition, nothing in this Consent Decree shall limit, enlarge, or otherwise affect, the private rights or claims of any person not a Party to this Consent Decree, except as may be determined otherwise by a court of competent jurisdiction. Each of the Parties expressly reserves any and all rights (including, but not limited to, any right of contribution), defenses, claims, demands, and causes of action which each Party may have with respect to the Oil Spill against any person not a Party hereto. The Trustees, who are authorized to act on behalf of the public with respect to Natural Resources, are entering into this Consent Decree solely to settle all claims relating to injury to, destruction of, loss of, or loss of use of Natural Resources resulting from the Oil Spill that arise under or may be brought pursuant to Section 1002(a) and (b) of OPA, 33 U.S.C. § 2702(a) and (b), M.G.L. c. 21E, § 5(a)(ii), and Rhode Island Gen. Laws Section 46-12.5.7, to the extent specified in Paragraphs 12, 13, and 14 above (Covenant Not to Sue by Plaintiffs).

19. This Consent Decree shall not bar any action by the United States, the Commonwealth, or the State with respect to any matters other than those expressly specified in

the covenants not to sue set forth in Paragraphs 12, 13, and 14 of Section IX.

20. This Consent Decree shall not preclude the United States, the Commonwealth, or the State from instituting a separate or ancillary action to enforce the terms of this Consent Decree.

## **XII. MODIFICATION**

21. a. **Material Modifications.** Material modifications to the Consent Decree may be made only by written approval of the Parties and the approval of the Court.

b. **Non-Material Modifications.** Non-material modifications of the Consent Decree may be made only by written approval of the Parties, and will become effective upon their filing with the Court.

c. **Modifications to the Trustee Memorandum of Agreement.** Notwithstanding Paragraph 21.a, any modifications to the Trustee Memorandum of Agreement may be made only in accordance with the terms of that agreement.

## **XIII. NOTICES**

22. Whenever under the terms of this Consent Decree notice is required to be given by one Party to another, it shall be directed to the following individuals at the addresses and facsimile numbers specified below, unless it is otherwise specifically provided in this Consent Decree. Any change in the individuals designated by any Party must be made in writing to the other Parties. Any correspondence submitted to the Plaintiffs shall include a reference to the case caption and civil action number of this action. All notices shall be sent by first-class mail and facsimile.

As to the United States:

Chief  
Environmental Enforcement Section  
Environment & Natural Resources Division  
U.S. Department of Justice  
P.O. Box 7611  
Ben Franklin Station  
Washington, D.C. 20044  
Facsimile: (202) 514-0097

Branden Blum  
United States Department of Commerce  
NOAA Office of General Counsel  
1315 East-West Highway  
Silver Spring, MD 20910  
Facsimile: (301) 713-1229

Mark Barash  
United States Department of the Interior  
Office of the Solicitor  
One Gateway Center  
Suite 612  
Newton, MA 02458  
Facsimile: (617) 527-6848

As to the Commonwealth:

Seth Schofield  
Assistant Attorney General  
Environmental Protection Division  
Senior Appellate Counsel  
Energy and Environment Bureau  
Office of the Attorney General  
1 Ashburton Place, 18th Flr.  
Boston, MA 02108  
Facsimile: (617) 727-2200 x 2436

Margaret Callanan  
Deputy General Counsel  
Executive Office of Energy and Environmental Affairs  
100 Cambridge Street  
Boston, MA 02114  
Facsimile: (617) 262-1095

As to the State:

Mary E. Kay  
State of Rhode Island  
Department of Environmental Management  
Office of Legal Services  
235 Promenade Street  
Providence, Rhode Island 02908  
Facsimile: (410) 222-3378

As to Defendants:

Andrew N. Davis  
Shipman & Goodwin LLP  
One Constitution Plaza  
Hartford, CT 06103-1919  
Facsimile: (860) 251-5318

Austin P. Olney  
c/o Shipman and Goodwin LLP  
One Constitution Plaza  
Hartford, CT 06103-1919  
Facsimile: (860) 251-5318

**XIV. RETENTION OF JURISDICTION**

23. This Court retains jurisdiction over both the subject matter of this Consent Decree and the Parties for the duration of the performance of the terms and provisions of this Consent Decree for the purpose of enabling any of the Parties to apply to the Court at any time for such further order, direction, and relief as may be necessary or appropriate for the construction or material modification of this Consent Decree, or to effectuate or enforce compliance with its terms. Nothing in this Consent Decree shall be deemed to alter the Court's power to enforce this Consent Decree.



**XV. LODGING AND OPPORTUNITY FOR PUBLIC COMMENT**

24. a. This Consent Decree shall be lodged with the Court and subject to public notice and comment in accordance Section 1006(c)(5) of OPA, 33 U.S.C. § 2706(c)(5) and 28 C.F.R. § 50.7.

b. The United States reserves the right to withdraw or withhold its consent to the Consent Decree if comments received regarding the Consent Decree disclose facts or considerations which indicate the Consent Decree is inappropriate, improper or inadequate. In addition, in the event of the Commonwealth's and/or the State's withdrawal from this Consent Decree, the United States reserves its right to withdraw from this Consent Decree.

c. The Commonwealth and/or the State reserve the right to withdraw or withhold their consent to the Consent Decree if comments received regarding the Consent Decree disclose facts or considerations which indicate that the Consent Decree is inappropriate, improper or inadequate. In addition, in the event of the United States' withdrawal from this Consent Decree, the Commonwealth and/or the State reserve their right to withdraw from this Consent Decree.

d. The Defendants consent to the entry of this Consent Decree without further notice, and agree not to withdraw or oppose entry of the Consent Decree or to challenge any provision of the Consent Decree.

25. If for any reason the Court should decline to approve this Consent Decree in the form presented, this agreement is voidable at the sole discretion of any Party and the terms of the agreement may not be used as evidence in any litigation between the Parties.

#### **XVI. FINAL JUDGMENT**

26. Upon approval and entry of this Consent Decree by the Court, this Consent Decree shall constitute a final judgment between and among the Parties for only the claims settled herein. The Court finds that there is no just reason for delay and therefore enters this as a final judgment under Fed. R. Civ. P. 54 and 58.

#### **XVII. ACTIONS OF TRUSTEES**

27. All actions taken by the Trustees pursuant to this Consent Decree shall be in accordance with the terms of their Trustee Memorandum of Agreement, attached hereto at Appendix B.

#### **XVIII. APPENDICES**

28. The following appendices are attached to and incorporated into this Consent Decree:

Appendix A is Consent Decree 1, entered by this Court on May 17, 2011, in *United States, et al. v. Bouchard Transportation Company, Inc., et al.*, Civil Action No. 1:11-cv-11958-NMG.

Appendix B is the Trustee Memorandum of Agreement into which the Trustees have entered.

Appendix C is entitled, "Use of Funds in Bouchard B.120 Oil Spill Restoration Account."

#### **XIX. EFFECTIVE DATE**

29. "Effective Date" shall mean the date this Consent Decree is entered by the Court or motion to enter the Consent Decree is granted, whichever occurs first, as recorded in the

Court's docket.

**XX. COSTS AND ATTORNEYS FEES**

30. a. If the Defendants fail to make any payment required under Section VI of this Consent Decree when due, including stipulated penalties under Section VII, and the United States, the Commonwealth, and/or the State file(s) with the Court either a motion to enforce this Consent Decree, a complaint, or any other application for such payment, and: (1) the United States, the Commonwealth, and/or the State thereafter receives a payment; or (2) an order is issued directing payment of any portion of the amount sought by the United States; the Commonwealth, and/or the State; or (3) the action is settled in a manner in which the United States, the Commonwealth, and/or the State receive(s) any portion of the amount sought, the Defendants shall reimburse the United States, the Commonwealth, and/or the State for all costs arising from such motion, complaint or application, including but not limited to costs of attorney time.

b. The Trustees will use best efforts to coordinate among each other in any action to enforce this Consent Decree.

c. The Defendants are entitled to assert any arguments or defenses available to them by law in an effort to mitigate such costs or fees.

**XXI. SIGNATORIES/SERVICE**

31. The undersigned representative of the Defendants certifies that he or she is fully authorized to enter into the terms and conditions of this Consent Decree and to execute and legally bind such parties to this document.

32. The Defendants shall identify on the attached signature page the name, address,

telephone number and facsimile number of an agent who is authorized to accept service of process, if served by both mail and facsimile, on behalf of such Defendants with respect to all matters arising under or relating to this Consent Decree. The Defendants hereby agree to accept service in this manner and to waive the formal service requirements set forth in Rule 4 of the Federal Rules of Civil Procedure and any applicable local rules of this Court, including, but not limited to, service of a summons.

SO ORDERED THIS 24<sup>th</sup> DAY OF January, <sup>2018</sup>~~2017~~.

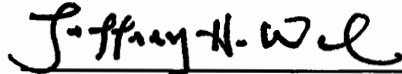
Nathaniel M. Gorton  
UNITED STATES DISTRICT JUDGE  
District of Massachusetts


THE UNDERSIGNED PARTY enters into this consent decree in the matter of United States et al. v. Bouchard Transportation Co., Inc., et al., relating to the Bouchard B.120 Oil Spill.

FOR THE UNITED STATES:

9/7/17  
Dated:

9/12/17  
Dated:

  
JEFFREY H. WOOD  
Acting Assistant Attorney General  
Environment and Natural Resources Division  
U.S. Department of Justice

  
BRIAN G. DONOHUE  
Senior Attorney  
Environmental Enforcement Section  
U.S. Department of Justice  
P.O. Box 7611  
Washington, D.C. 20044-7611

CARMEN M. ORTIZ  
United States Attorney  
District of Massachusetts

GEORGE B. HENDERSON, II  
Assistant United States Attorney  
Office of the United States Attorney

THE UNDERSIGNED PARTY enters into this consent decree in the matter of United States et al. v. Bouchard Transportation Co., Inc., et al., relating to the Bouchard B.120 Oil Spill.

FOR THE COMMONWEALTH of MASSACHUSETTS:

MAURA HEALEY  
ATTORNEY GENERAL

10/18/17

Dated:

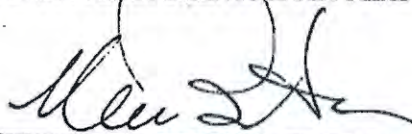


SETH SCHOFIELD, BBO No. 661210  
Assistant Attorney General  
Environmental Protection Division  
Senior Appellate Counsel  
Energy and Environment Bureau  
Office of the Attorney General  
One Ashburton Place, 18th Flr.  
Boston, MA 02108  
(617) 963-2436  
seth.schofield@state.ma.us

MATTHEW A. BEATON  
SECRETARY OF ENERGY  
AND ENVIRONMENTAL AFFAIRS

10/18/17

Dated:

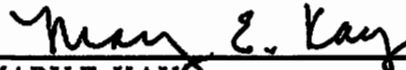


MATTHEW A. BEATON  
Secretary of Energy and Environmental Affairs  
100 Cambridge Street  
Suite 900  
Boston, MA 02114

THE UNDERSIGNED PARTY enters into this consent decree in the matter of United States, et al. v. Bouchard Transportation Co., Inc., et al., relating to the Bouchard B.120 Oil Spill.

FOR THE STATE OF RHODE ISLAND DEPARTMENT OF ENVIRONMENTAL  
MANAGEMENT:

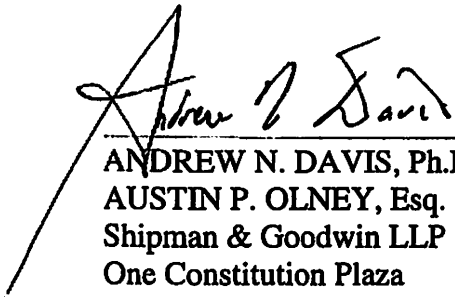
October 18, 2017  
Dated:

  
\_\_\_\_\_  
MARY E. KAY  
Executive Counsel  
Rhode Island Department of Environmental  
Management  
235 Promenade Street  
Providence, Rhode Island 02908  
(401) 222-6607  
mary.kay@dem.ri.gov

THE UNDERSIGNED PARTY enters into this consent decree in the matter of United States, et al. v. Bouchard Transportation Co., Inc., et al., relating to the Bouchard B.120 Oil Spill.

FOR DEFENDANTS:

8/18/17  
Dated:

  
\_\_\_\_\_  
ANDREW N. DAVIS, Ph.D., Esq.  
AUSTIN P. OLNEY, Esq.  
Shipman & Goodwin LLP  
One Constitution Plaza  
Hartford, CT 06103-1919  
Facsimile: (860) 251-5318  
adavis@goodwin.com

Agent authorized to accept service on behalf of Bouchard Transportation Co., Inc., et al.:

Name: Shipman & Goodwin LLP  
Attn: Andrew N. Davis, Ph.D., Esq.  
Address: One Constitution Plaza  
Hartford, CT 06103-1919  
Telephone number: (860) 251-5839  
Facsimile Number: (860) 251-5318