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12 IN THE UNITED STATES DISTRICT COURT

13 DISTRICT OF NEVADA

14 UNITED STATES OF AMERICA, STATE OF )  
15 NEVADA THROUGH ITS DEPARTMENT OF )  
16 NATURAL RESOURCES, DIVISION OF )  
17 ENVIRONMENTAL PROTECTION, A and THE )  
18 SHOSHONE-PAIUTE TRIBES OF THE DUCK )  
19 VALLEY RESERVATION, )

20 Plaintiffs,

21 v.

22 ATLANTIC RICHFIELD COMPANY, THE )  
23 CLEVELAND-CLIFFS IRON COMPANY, E.I. )  
24 DU PONT DE NEMOURS AND COMPANY, )  
25 TECK AMERICAN INCORPORATED, and )  
26 MOUNTAIN CITY REMEDIATION, LLC, )

27 Defendants. )  
28 )

Civ. Action No. 3:12-cv-00524-RCJ-  
WGC

**UNOPPOSED REQUEST FOR  
ENTRY OF CONSENT DECREE**

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United States Department of Justice

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*Attorney for the Shoshone-Paiute Tribes of the Duck Valley Reservation*

23 Now come the State of Nevada on behalf of the Nevada Department of Conservation and  
24 Natural Resources, Division of Environmental Protection and the Department of Wildlife; the  
25 United States of America, on behalf of the United States Environmental Protection Agency, the  
26 Department of the Interior's Bureau of Indian Affairs and the United States Fish and Wildlife  
27 Service, the Department of Agriculture's United States Forest Service; and the Shoshone-Paiute  
28

1 Tribes of the Duck Valley Reservation (collectively, "Plaintiffs"), and ask that this honorable  
2 court enter the Consent Decree entered into by the Plaintiffs and Defendants Atlantic Richfield  
3 Company, Cliffs Natural Resources f/k/a Cleveland-Cliffs Iron Company, E.I. du Pont de  
4 Nemours and Company, Teck American Incorporated f/k/a Teck Cominco American Inc., f/k/a  
5 Cominco American Inc., and Mountain City Remediation LLC, and lodged with this honorable  
6 court on September 27, 2012. See Attachment 1 to Notice of Lodging, (Document No. 2). In  
7 support of this Request, the Plaintiffs submit the Memorandum in Support of Unopposed Request  
8 to Enter Consent Decree and its attachments, filed herewith.  
9

10  
11 Respectfully submitted,

12  
13 FOR THE STATE OF NEVADA

14 CATHERINE CORTEZ MASTO  
15 Attorney General  
16

17 Date: 12/12/12

18 /s/ Carolyn E. Tanner  
CAROLYN E. TANNER (Bar No. 5520)  
Senior Deputy Attorney General  
19

20 Date: 12/12/12

21 /s/ Nhu Q. Nguyen  
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FOR THE UNITED STATES OF AMERICA

IGNACIA S. MORENO  
Assistant Attorney General  
Environment and Natural Resources Division  
United States Department of Justice

Date: 12/12/12

/s/ Elise S. Feldman

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SONIA OVERHOLSER  
Attorney Advisor  
United States Department of the Interior

THE SHONSHONE-PAIUTE TRIBES OF THE



DUCK VALLEY RESERVATION

DATE: 12/12/12

/s/ Lloyd B. Miller

LLOYD B. MILLER

Sonosky, Chambers, Sachse, Endreson & Perry, LLP

900 West Fifth Avenue

Suite 700

Anchorage, Alaska 99501-2029

CERTIFICATE OF SERVICE

I, Gayle Simmons, hereby certify and declare:

1. I am over the age of 18 years and am not a party to this case.

2. My business address is 601 D Street, Washington, DC, 20004

3. I am familiar with the U.S. Department of Justice's mail collection and processing practices, know that mail is collected and deposited with the United States Postal Service on the same day it is deposited in interoffice mail, and know that postage thereon is fully prepaid.

4. Following this practice, on December 12, 2012, I served a true copy of the foregoing, attached document(s) entitled:

UNOPPOSED REQUEST FOR ENTRY OF CONSENT DECREE

MEMORANDUM IN SUPPORT OF UNOPPOSED REQUEST FOR ENTRY OF CONSENT DECREE ,( including Exhibits A-B)

PROPOSED ORDER TO ENTER CONSENT DECREE

via an addressed sealed envelope with postage fully prepaid, and deposited in regularly maintained office mail to the following parties (who do not yet appear on the Court's ECF system for this matter):

Jen Unekis  
707 W. 4<sup>th</sup> St.  
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Sonia Overholser  
U.S. Dept. of Interior - Field Solicitor  
401 W. Washington, SPC 44  
Phoenix, AZ 85003

1 I declare under the penalty of perjury that the foregoing is true and correct.

2 Executed on December 12, 2012, at Washington, DC

3  
4   
5 GAYLE SIMMONS

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2 Attorney General

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22 *Attorney for the Shoshone-Paiute Tribes of the Duck Valley Reservation*

23 **I. INTRODUCTION**

24 On September 27, 2012, The State of Nevada on behalf of the Nevada Department of  
25 Conservation and Natural Resources, Division of Environmental Protection ("NDEP") and the  
26 Department of Wildlife ("NDOW"); the United States of America, on behalf of the United States  
27 Environmental Protection Agency ("EPA"), the Department of the Interior's Bureau of Indian  
28

1 Affairs (“BIA”) and the United States Fish and Wildlife Service (“FWS”), the Department of  
2 Agriculture’s United States Forest Service (“USFS”); and the Shoshone-Paiute Tribes of the  
3 Duck Valley Reservation (“Tribes”) (collectively, “Plaintiffs”), filed a complaint asserting claims  
4 under Sections 106(a) and 107(a)(1) and (2) of the Comprehensive Environmental Response,  
5 Compensation, & Liability Act of 1980 (“CERCLA”), 42 U.S.C. §§ 9606(a) and 9607(a)(1) and  
6 (2), and Nevada Water Pollution Control Law NRS § 445A.300 to 445A.730 against Settling  
7 Defendants Atlantic Richfield Company, Cliffs Natural Resources f/k/a Cleveland-Cliffs Iron  
8 Company, E.I. du Pont de Nemours and Company, Teck American Incorporated f/k/a Teck  
9 Cominco American Inc., f/k/a Cominco American Inc., and Mountain City Remediation LLC,  
10 (collectively, “Settling Defendants”) and contemporaneously filed a Notice of Lodging attaching  
11 a Consent Decree, (“Consent Decree”). The Consent Decree was the product of years of  
12 extensive negotiations and resolves all of the claims asserted in the Complaint. Declaration of  
13 David Seter, attached hereto as Attachment A (“Seter Decl.”), ¶ 4. In accordance with 28 C.F.R.  
14 § 50.7, notice of the settlement was published in the Federal Register for a period of 30 days. See  
15 Federal Register at Volume 77, Number 193 (October 4, 2012) at pages 60723 – 60724.  
16 Declaration of Elise S. Feldman attached hereto as Attachment B (“Feldman Decl.”) ¶ 3. As of  
17 the end of the public comment period, November 5, 2012, the United States had received only  
18 one comment from the public pertaining to the settlement. Feldman Decl. ¶ 4. For the reasons  
19 set forth below, Plaintiffs request that this Court approve and enter the Consent Decree as an  
20 Order of the Court at this time.

## 21 **II. DESCRIPTION OF SETTLEMENT**

22 The Rio Tinto Mine Site (“Site”) is an abandoned copper mine located approximately 2.5  
23 miles south of Mountain City, in northern Elko County, Nevada. Mountain City Copper  
24 Company conducted mining operations at the Site from 1932-1947. As asserted in the  
25

1 Complaint, the Plaintiffs have incurred, and will continue to incur response costs in addressing  
2 contamination of the Owyhee River and Mill Creek, and natural resources have been affected by  
3 the contamination.

4 As asserted in the Complaint, each of the Settling Defendants are either current owners or  
5 owner/operators of the mine at the time releases occurred and are therefore liable under Section  
6 107(a) of CERCLA, 42 U.S.C. 9607(a) for the past and future response costs and for costs of  
7 assessing damages to natural resources. The Consent Decree resolves the claims and requires the  
8 Settling Defendants to do the following: (1) implement the remedy selected for the Site which  
9 includes, among other things, removal of mine tailings from the Owyhee River, achieving certain  
10 water quality standards, and providing fish passage and stream bank restoration, ("Remedy"), at  
11 an estimated cost of over \$25 million; (2) implement additional work if monitoring after Remedy  
12 Construction identifies elevated levels of Site contaminants, and if NDEP or EPA requires such  
13 additional work; (3) provide performance guarantees; (4) pay EPA \$1,234,067 for past response  
14 costs; (5) pay NDEP and EPA certain future oversight costs; (6) pay federal natural resource  
15 trustees, United States Department of Interior and USFS, damage assessment costs of \$709,527;  
16 (7) pay \$150,000 to the Tribes for their past and future costs; and (8) undertake other  
17 commitments such as providing access, institutional controls, insurance, stipulated penalties in  
18 the event of non-compliance and retention of records. *See* Sections VI (Performance of Work by  
19 Settling Defendants), XVI (Payments for Response Costs), XVII (Payments to Natural Resource  
20 Trustees), IX (Access and Institutional Controls), XXI (Stipulated Penalties), XXVI (Retention of  
21 Records) and XIII (Performance Guarantee) of the Consent Decree.

### 22 **III. ANALYSIS**

#### 23 **A. General Principles**

24 "The initial decision to approve or reject a settlement proposal is committed to the sound  
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1 discretion of the trial judge." *SEC v. Randolph*, 736 F.2d 525, 529 (9th Cir. 1984), quoting  
2 *Officers for Justice v. Civil Serv. Comm'n*, 688 F.2d 615, 625 (9th Cir. 1982); accord; *United*  
3 *States v. Union Elec. Co.*, 132 F.3d 422, 430 (8th Cir. 1997); *United States v. Jones & Laughlin*  
4 *Steel Corp.*, 804 F.2d 348, 351 (6th Cir. 1986). Courts typically accord substantial deference to  
5 settlement agreements because "[t]he law generally favors and encourages settlements." *Metro.*  
6 *Hous. Dev. Corp. v. Vill. of Arlington Heights*, 616 F.2d 1006, 1013 (7th Cir. 1980). *United*  
7 *States v. Akzo Coatings of Am. Inc.*, 949 F.2d 1409, 1436 (6th Cir. 1991) (there is a "presumption  
8 in favor of voluntary settlement").

10 Judicial deference to negotiated settlements is particularly appropriate where the  
11 government has entered into a consent decree. The Supreme Court has itself articulated the  
12 significant deference owed to the judgment of the United States in settling a matter:

14 [S]ound policy would strongly lead us to decline . . . to assess the wisdom of the  
15 Government's judgment in negotiating and accepting the . . . consent decree, at  
16 least in the absence of any claim of bad faith or malfeasance on the part of the  
17 Government in so acting.

18 *Sam Fox Publ'g Co. v. United States*, 366 U.S. 683, 689 (1961). 81 S.Ct. 1309, 1312-1313, 6  
19 L.Ed.2d 604 (1961).

20 As the Ninth Circuit has explained, "[the] policy of encouraging early settlements is  
21 strengthened when a government agency charged with protecting the public interest 'has pulled  
22 the laboring oar in constructing the proposed settlement'"; indeed, "a district court reviewing a  
23 proposed consent decree 'must refrain from second-guessing the Executive Branch.'" *United*  
24 *States v. Montrose Chem. Corp.*, 50 F.3d 741, 746 (9th Cir. 1995), quoting *United States v.*  
25 *Cannons Eng'g Corp.*, 899 F.2d 79, 84 (1st Cir. 1990).

26 Judicial deference to a settlement negotiated by the government is "particularly strong  
27 where a consent decree has been negotiated by the Department of Justice on behalf of a federal  
28



1 administrative agency like EPA which enjoys substantial expertise in the environmental field."  
2 *Akzo Coatings*, 949 F.2d at 1436. See also *United States v. Chevron USA, Inc.*, 380 F.Supp. 2d  
3 1104, 1111 (N.D. Cal 2005); *Int'l Fabricare Inst. v. United States EPA*, 972 F.2d 384, 389 (D.C.  
4 Cir. 1992) ("The rationale for deference is particularly strong when the EPA is evaluating  
5 scientific data within its technical expertise"). Courts have expressed a presumption in favor of  
6 settlement where the governmental agencies charged with enforcing environmental statutes have  
7 negotiated a consent decree. *Cannons*, 899 F.2d at 84; *Montrose Chem. Corp.*, 50 F.3d at 746-  
8 47; *Kelley v. Thomas Solvent Co.*, 790 F.Supp. 731, 735 (W.D. Mich. 1991). This limited  
9 standard of review for governmental actions reflects the "strong public policy in favor of  
10 settlements, particularly in very complex and technical regulatory contexts." *United States v.*  
11 *Davis*, 261 F.3d 1, 27 (1st Cir. 2001) (internal quotation and citation omitted).

#### 12 13 14 **B. The Legal Standard to be Applied**

15 In light of the policy in favor of settlements and the deference given to settlements  
16 negotiated by the government, a court should approve entry of a consent decree under CERCLA  
17 when the decree is fair, reasonable, and in conformity with applicable laws. *United States v.*  
18 *Oregon*, 913 F.2d 576, 580 (9th Cir. 1990).

19 A court is not required to make the same in-depth analysis of a proposed settlement that it  
20 would be required to make when entering a judgment on the merits after trial. *Citizens for a*  
21 *Better Env't v. Gorsuch*, 718 F.2d 1117, 1126 (D.C. Cir. 1983); *United States v. County of*  
22 *Muskegon*, 33 F.Supp. 2d 614, 620 (W.D. Mich. 1998) ("Because a consent judgment represents  
23 parties' determination to resolve a dispute without litigating the merits, the court's role is not to  
24 resolve the underlying legal claims, but only to determine whether the settlement negotiated by  
25 the parties is in fact a fair, reasonable and adequate resolution of the disputed claims"). The  
26 relevant standard "is not whether the settlement is one which the court itself might have  
27  
28

1 fashioned, or considers as ideal, but whether the proposed decree is fair, reasonable, and faithful  
2 to the objectives of the governing statute." *Cannons*, 899 F.2d at 84; *United States. v. DiBiase*,  
3 45 F.3d 541, 543 (1st Cir. 1995); *United States. v. Charles George Trucking, Inc.*, 34 F.3d 1081,  
4 1084 (1st Cir. 1994).

#### 5 **IV. ARGUMENT**

6  
7 The settlement is fair, reasonable, consistent with the goals of CERCLA, and is in the  
8 public interest.

##### 9 **A. The Consent Decree is Fair**

10 In determining whether a settlement is fair, the Court considers both procedural fairness  
11 and substantive fairness. *Cannons*, 899 F.2d at 86; *Chevron*, 380 F.Supp. 2d at 1111. "To  
12 measure procedural fairness, a court should ordinarily look to the negotiation process and attempt  
13 to gauge its candor, openness, and bargaining balance." *Cannons*, 899 F.2d at 86. The settlement  
14 is procedurally fair if it was negotiated in a fair manner. *Id.* at 84.

15  
16 This settlement was procedurally fair. Each party to this Consent Decree was represented  
17 by experienced counsel and assisted by knowledgeable environmental consultants. Seter Decl. at  
18 ¶ 3. Given the complexity of the technical issues involved in this case, the teams from each  
19 party worked together in negotiating resolution of difficult technical issues as well as resolving  
20 the legal issues this case presented. Seter Decl. at ¶ 3. Negotiations have been on-going for  
21 many years and have included multiple in-person negotiation sessions among the various parties  
22 in Nevada, California, and Colorado, as well as years of telephone and email negotiations. Seter  
23 Decl. at ¶ 4. In light of these facts, this settlement is fair. See *Cannons*, 899 F.2d at 86.

##### 24 **B. The Consent Decree is Substantively Fair**

25  
26 As the product of "adversarial vigor," this settlement comes to the Court with an  
27 assurance of substantive fairness. *United States v. Montrose Chem. Corp.*, 793 F. Supp. 237, 240  
28

1 (C.D. Cal. 1992). As the First Circuit stated in *Cannons* “[s]ubstantive fairness introduces into  
2 the equation concepts of corrective justice and accountability: a party should bear the cost of the  
3 harm for which it is legally responsible.” 899 F.2d at 87. See also *Davis* 261 F.3d at 23 (“A  
4 finding of procedural fairness may also be an acceptable proxy for substantive fairness, when  
5 other circumstantial indicia of fairness are present.”); *United States v. Charles George*, 34 F.3d at  
6 1087-89. In reviewing substantive fairness, the Court need only determine whether a proposed  
7 consent decree reflects a reasonable compromise of the litigation. *Rohm & Haas*, 721 F.  
8 Supp.666, 685 (D.N.J. 1989). Factors considered by courts reviewing CERCLA consent decrees  
9 for fairness include “‘the strength of the plaintiffs’ case, the good faith efforts of the negotiators,  
10 the opinions of counsel, and the possible risks involved in the litigation if the settlement is not  
11 approved.’” *Kelley v. Thomas Solvent Co.*, 717 F. Supp. 507, 517 (W.D. Mich. 1989) (citing  
12 *United States v. Hooker Chem. & Plastic Corp.*, 607 F. Supp. 1052, 1057 (W.D.N.Y.), *aff’d*, 776  
13 F.2d 410 (2d Cir. 1985); *cf. Hiram Walker*, 768 F.2d at 899.

14  
15  
16 The Consent Decree is also substantively fair. It resolves the liability of the Settling  
17 Defendants and gives them time to accomplish the Remedy, but requires from them a significant  
18 cleanup effort that will extend over a period of many years and cost millions of dollars. Consent  
19 Decree at Section VI (Performance of the Work by Settling Defendants). Moreover, it requires  
20 that the Settling Defendants provide funding for the Tribes and reimbursement of Nevada and the  
21 United States’ response costs and past natural resource damage assessment costs. Consent  
22 Decree at Section V (General Provisions). Importantly, this settlement also takes into account  
23 litigation risks and the avoided costs of resolution short of litigation. Seter Decl. at ¶ 5.  
24 Accordingly, the Consent Decree is fair. See *United States v. Oregon*, 913 F.2d at 580.

### 25 26 **C. The Consent Decree is Reasonable**

27 A consent decree is reasonable if it is designed to recover costs and provide a practical  
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1 and appropriate redress that the defendant is in a position to implement, and the United States can  
2 efficiently enforce. See *Cannons*, 899 F.2d at 89-90. As noted above, this Consent Decree  
3 achieves these goals through work and payment requirements that the Consent Decree places on  
4 the Settling Defendants. See above at Section II of this Memorandum listing obligations of the  
5 Settling Defendants.  
6

7 **D. The Consent Decree is in the Public Interest and Consistent with CERCLA**

8 A primary role of the Court in reviewing an environmental settlement is to determine  
9 "whether the decree comports with the goals of Congress." *Sierra Club v. Coca-Cola Corp.*, 673  
10 F.Supp. 1555, 1556 (M.D. Fla. 1987). The Court's role is not to determine whether the settlement  
11 is one that will best serve society, but rather to confirm that the settlement is within the reaches of  
12 the public interest. *United States v. Microsoft Corp.*, 56 F.3d 1448, 1460 (D.C. Cir. 1995),  
13 quoting *United States v. W. Elec. Co.*, 900 F.2d 283, 309 (D.C. Cir. 1990) (emphasis in original)  
14 (additional citations omitted).  
15

16 The proposed Consent Decree is consistent with the goals of CERCLA. CERCLA was  
17 enacted to combat the environmental and health risks posed by industrial pollution by creating a  
18 mechanism for cleaning up sites contaminated with hazardous substances. *United States v.*  
19 *Bestfoods*, 524 U.S. 51, 55, 118 S.Ct. 1876, 1881, 141 L.Ed.2d 43 (1998); *Key Tronic Corp. v.*  
20 *U.S.*, 511 U.S. 809, 814, 114 S.Ct. 1960, 1964, 128 L.Ed.2d 797 (1994). The Consent Decree  
21 implements CERCLA's statutory goals by requiring the Settling Defendants to undertake the  
22 Remedy which will permanently protect the Owyhee River from contamination from tailings on  
23 Site, and in addition, to undertake further investigation to determine whether a second source for  
24 the contamination exists in underground mine workings. Consent Decree at Section VI  
25 (Performance of the Work by Settling Defendants). Thus, consistent with the goals of CERCLA,  
26 the Consent Decree will result in preventing releases of hazardous substances into portions of the  
27  
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1 Owyhee River and Mill Creek. Moreover, the settlement provides for payment of certain future  
2 costs of EPA and NDEP, as well as \$1,234,067.74 of past EPA response costs and \$709,527.81  
3 of past natural resource damage assessment costs of the United States Department of the Interior  
4 and USFS; and payment of \$150,000 to the Tribes to fund their continued participation at the  
5 Site. Consent Decree at Section XVI (Payments of Response Costs and Section XVII (Payments  
6 to Natural Resource Trustees) Accordingly, this settlement meets the goals of CERCLA of  
7 effecting a cleanup and recovering response costs. The Consent Decree is also in the public's  
8 best interest because avoiding litigation spares taxpayer resources as well as the resources of the  
9 other parties and the Court.

11 **E. The Comment Received Does Not Impact the Fairness of the Settlement**

12 The United States received one comment from the public pertaining to this settlement: an  
13 email sent by Jennifer Unekis. Attachment A to Feldman Decl., ("Comment"). Ms. Unekis is the  
14 daughter of Doris Widerberg, the owner of the Rio Tinto Mine, ("Property"). Feldman Decl. ¶ 4.  
15 Pursuant to the terms of the Consent Decree, the State and the United States reserved the right to  
16 withdraw or withhold its consent for the entry of the Consent Decree if any comments received  
17 "disclose facts or considerations that indicate that this Consent Decree is inappropriate, improper,  
18 or inadequate." The Comment does not disclose any relevant facts or considerations indicating  
19 that the Consent Decree is in any way inappropriate, improper or inadequate.

21 The Comment provides a history of Ms. Widerberg's ownership of the Property and  
22 references discussions by the RTWG with Ms. Widerberg for the purchase of the Property. See  
23 Comment, generally. The Comment describes frustration regarding ownership of contaminated  
24 property, and references a rejected offer made by the RTWG to Ms. Widerberg to purchase the  
25 Property. Neither subject is relevant to the analysis of whether this Consent Decree is fair and  
26 achieves the goals of the statute. The offer by the RTWG would have resulted in a separate real  
27  
28

1 estate transaction with Ms. Widerberg that would not involve the Plaintiffs to this action.

2 Accordingly, the concerns raised by the Comment do not impact the conclusion that this Consent  
3 Decree is fair and in the public interest.

4 **V. CONCLUSION**

5 The Consent Decree is fair, reasonable, and in the public interest, and the Court should  
6 grant the Plaintiffs' Unopposed Request for Entry of the Consent Decree.

7  
8 Respectfully submitted,

9  
10 FOR THE STATE OF NEVADA

11 CATHERINE CORTEZ MASTO  
12 Attorney General

13  
14 Date: 12/12/12

15 /s/ Carolyn E. Tanner  
16 CAROLYN E. TANNER (Bar No. 5520)  
17 Senior Deputy Attorney General

18  
19 Date: 12/12/12

20 /s/ Nhu Q Nguyen  
21 NHU Q. NGUYEN (Bar No. 7844)  
22 Senior Deputy Attorney General  
23 5420 Kietzke Lane, Suite 202  
24 Reno, Nevada 89511  
25 Telephone: (775) 688-1818  
26 Facsimile: (775) 688-1822

27 FOR THE UNITED STATES OF AMERICA

28 IGNACIA S. MORENO  
Assistant Attorney General  
Environment and Natural Resources Division  
United States Department of Justice

29  
30 Date: 12/12/12

31 /s/ Elise S. Feldman  
32 ELISE S. FELDMAN  
33 Trial Attorney

Exhibit A

Exhibit A



IN THE UNITED STATES DISTRICT COURT

DISTRICT OF NEVADA

UNITED STATES OF AMERICA, STATE OF  
NEVADA THROUGH ITS DEPARTMENT OF  
NATURAL RESOURCES, DIVISION OF  
ENVIRONMENTAL PROTECTION, A and THE  
SHOSHONE-PAIUTE TRIBES OF THE DUCK  
VALLEY RESERVATION,

Plaintiffs,

v.

ATLANTIC RICHFIELD COMPANY, THE  
CLEVELAND-CLIFFS IRON COMPANY, E.I.  
DU PONT DE NEMOURS AND COMPANY,  
TECK AMERICAN INCORPORATED, and  
MOUNTAIN CITY REMEDIATION, LLC,

Defendants.

Civil Action No.

**DECLARATION OF DAVID  
SETER IN SUPPORT OF  
UNOPPOSED REQUEST FOR  
ENTRY OF CONSENT DECREE**

I, David Seter, pursuant to 28 U.S.C. § 1746, hereby swear and affirm under penalty of perjury that the following is true and correct, either of my own personal knowledge or based on my review of records of the United States Environmental Protection Agency ("EPA") related to the Rio Tinto Mine Site located in Elko County, Nevada ("Site"), and that I am competent to testify regarding these matters.

1. I am employed by the United States Environmental Protection Agency. I currently hold the position of Remedial Project Manager in the Superfund Division of Region 9, in San Francisco, California. I have worked at EPA since May, 1987 and I have been employed as a Remedial Project Manager since August, 1993. I am the currently EPA's Remedial Project Manager assigned to the Site.

2. The Site is an abandoned copper mine located approximately 2.5 miles south of



Mountain City, in northern Elko County, Nevada. Mountain City Copper Company conducted mining operations from 1932-1947.

3. Each party in this case was represented by experienced counsel and assisted by knowledgeable environmental consultants. Given the complexity of the technical issues involved in this case, these teams worked together in negotiating resolution of difficult technical issues as well as resolving the legal issues this case presented.

4. Negotiations have been on-going for many years and have included multiple in-person negotiation sessions among the various parties in Nevada, California, and Colorado, as well as years of telephone and email negotiations.

5. This settlement also takes into account litigation risks and the avoided costs of resolution short of litigation.

6. Implementation of the Remedy selected in the Record of Decision for this Site is estimated to cost \$25 million.

Dated: 11-20-12


By:   
David Seter

Exhibit B

Exhibit B

IN THE UNITED STATES DISTRICT COURT

DISTRICT OF NEVADA

UNITED STATES OF AMERICA, STATE OF  
NEVADA THROUGH ITS DEPARTMENT OF  
NATURAL RESOURCES, DIVISION OF  
ENVIRONMENTAL PROTECTION, A and THE  
SHOSHONE-PAIUTE TRIBES OF THE DUCK  
VALLEY RESERVATION,

Plaintiffs,

v.

ATLANTIC RICHFIELD COMPANY, THE  
CLEVELAND-CLIFFS IRON COMPANY, E.I.  
DU PONT DE NEMOURS AND COMPANY,  
TECK AMERICAN INCORPORATED, and  
MOUNTAIN CITY REMEDIATION, LLC,

Defendants.

Civ. Action No. 3:12-cv-00524-RCJ-  
WGC

**DECLARATION OF ELISE S.  
FELDMAN IN SUPPORT OF  
UNOPPOSED REQUEST FOR  
ENTRY OF CONSENT DECREE**

I, Elise S. Feldman, pursuant to 28 U.S.C. § 1746, hereby swear and affirm that the following is true and correct, related to the Rio Tinto Mine Site.

1. I am a Trial Attorney at the United States Department of Justice, Environment and Natural Resources Division, Environmental Protection Section. My office is located at 301 Howard Street, San Francisco, California. I have been a Trial Attorney for the United States Department of Justice since April of 1999. I am the United States' lead counsel for the above captioned litigation pertaining to the Rio Tinto Mine Site, located in Elko, Nevada.

2. On September 27, 2012, the State of Nevada, the United States, and the Shoshone-Paiute Tribes of the Duck Valley Reservation ("Tribes"), (collectively, "Plaintiffs") lodged a Consent Decree setting forth the terms of the agreement between the State of Nevada, the United States, the Tribes, and Defendants Atlantic Richfield Company, Cliffs Natural Resources f/k/a

Cleveland-Cliffs Iron Company, E.I. du Pont de Nemours and Company, Teck American Incorporated f/k/a Teck Cominco American Inc., f/k/a Cominco American Inc., and Mountain City Remediation LLC, (collectively, "Settling Defendants") setting forth the agreement between the Plaintiffs and the Settling Defendants.

3. The United States published notice of the lodging of this Consent Decree in the Federal Register at Volume 77, Number 193 (October 4, 2012) at pages 60723 - 60724.

4. The United States received one comment on the Consent Decree, an email from Jennifer Uneakis dated November 5, 2012, 5:57 pm., a true and accurate copy is attached hereto as Attachment A.

Dated: 12-12-12

By: Elise S. Feldman  
Elise S. Feldman

ATTACHMENT A

ATTACHMENT A

**From:** Jennifer Unekis [[mailto:j\\_unekis@hotmail.com](mailto:j_unekis@hotmail.com)]  
**Sent:** Monday, November 05, 2012 5:57 PM  
**To:** ENRD, PUBCOMMENT-EES (ENRD)  
**Subject:** Rio Tinto remediation Mountain City, Nevada

To whom it may concern in regards to the remediation project at the Rio Tinto mine site outside of Mountain City Nevada.

My mother Doris Widerburg purchased the Rio Tinto mine located near Mountain City, NV 30 years ago with her brother Richard who had been missing from the family for many years. He had been living on the property ( I believe as a caretaker) and he felt it would be a good investment. Although I feel he prayed on her desire to keep him in contact with the family too.

One of the questions she asked the attorney involved in the sale at the time was if the property had any environmental concerns and was told it did not. Whether misguided or not we will never know.

Shortly after purchase of the property she found out that it did have environmental concerns and was told that she could not do mining or use the property for any other uses due to its toxicity. When I was thirteen to about sixteen my family would stay at the mine from time to time and she would work with her brother on possible uses for the property and take ore samples around the property. No work was done because we didn't want to contribute to the environmental concerns. During this time we would also work in the Diner in Mountain City.

About 15 years ago after many years of discussion among the EPA and other agencies she agreed to contractual agreement with the prior mining companies (The Working Goup) that owned the Rio Tinto and were responsible for it's contamination. She agreed to allow the remediation to take place and was also released from any contributing factors to the properties contamination. Shortly after she also agreed to have some B.L.M. Forestry land signed over to her. The B.L.M. did a full title search for transfer of the property.

At the time she agreed to the contract for remediation she had been told that this project would take about two years to complete and she would be able to have use of the land again. This did not happen. After many years of not being cleared to use the property and the failing of the remediation project another plan had been considered by the mining companies. .

Currently the "Working Group" is in the process of continuing forward with the remediation. After almost 30 years of having land that we purchased on hold due to contamination the Working Group made us an offer of purchase after many months of stringing us along of 50,000 in 2011. 50,000 dollars for 250 acres of land that has been tied up for 30 years and is involved in a 25 million dollar remediation project seemed like a slap in the face. It probably took more money to pay the attorney fees to come up with the offer. They also offered a 1 1/2 % allowance of gross of any future money that may be made from minerals. If they so strongly feel there is not value in the property why would they have included that. Especially since we had asked to not have it be a part of the agreement.

Doris is now 79 years old. She was 49 at the time she purchased the property. Oddly the same age I am today. She has very little financial support. She is attached to this property in part due to her attachment to the memory of her brother who died on the property and the hope that she would be able to some day at least be able to reclaim her investment in the property. She originally purchased the property using a divorce settlement with my father whom we suffered from years of abuse. And although it was not a lot of money, it at the time could have helped she and my two siblings when we didn't have a very stable life and virtually no income. It in many ways was her dream for a new start.

Thirty years later this property has been a drain on her emotionally and financially as well as being a drain on our entire family.

She was also told that the water rights that the property had would transfer to her at the time of purchase. Soon after she hired someone to trace the rights and had received copies of the claims from the Nevada Dept. of Water Resources that she was later told were no good. One of the possible uses for the property that the "Working Group" along with consent of the EPA had suggested at one time was a fresh water fish farm. Which would of course mean the use of water. Or if the remediation is successful possible grazing use. Losing the water rights also of course keeps any more even small scale mining out of the question for the property. Whether that would be feasible or not.

I personally have an emotional dis-attachment to this property. It has caused our family many years of battles with the previous mining companies, lawyers, attempting to be helpful to the needs of the EPA and even enduring people who stole an entire building for scrap from the property. My mother has lived far below the poverty level for many years. With her children helping as we can. And the dollar amount that has been thrown around by lawyers and the Mining Group for the remediation is unreal. She has been completely kept out of the loop with plans for the project and treated as though she is not the one who has had her land tied up for any use for 30 years.

I greatly appreciate the time you have taken to read this letter. I am not sure how this letter could help my mothers situation, but in looking into the status of

the remediation project today I found this notice (attached). It had this address to respond to the notice. The drive to write this letter was due to the quotations in various media posts about what a great job the Working Group are doing toward their goal of completing this remediation. They have worked closely with the native people in the area and the EPA. We on the other had have been strung along and told lies for years. Lies that they wanted to work with us, that they would make us a "fair" offer on the land and lies that after the first failed remediation that we would have use of the property.

Another concern is weather or not there is value in the tailings that they are planning on moving. At one time my mother was told that they planned on processing them to help pay for the remediation. We still have not idea if that is or is not happening.

My mother may have been used to try to shield the mining companies from having to pay for the pollution and toxic waste they created on the property. I am still not sure how they could have not disclosed the hazards the property had at the time of sale. Yet some how we praise the Working Group for their good deeds in caring for our environment. Meanwhile my mother has paid taxes for years she has not use of, not to mention not being able to receive government financial support due to it being considered "income property".

I am sorry if this letter is a little confusing. I had about an hour to come up with something to send before the deadline had passed.

Thank you,

Jen Unekis  
707 W. 4th St.  
Lawrence, KS 66044  
785-766-1469



1 IN THE UNITED STATES DISTRICT COURT

2 DISTRICT OF NEVADA

3 UNITED STATES OF AMERICA, STATE OF )  
4 NEVADA THROUGH ITS DEPARTMENT OF )  
5 NATURAL RESOURCES, DIVISION OF )  
6 ENVIRONMENTAL PROTECTION, A and THE )  
7 SHOSHONE-PAIUTE TRIBES OF THE DUCK )  
8 VALLEY RESERVATION, )

9 Plaintiffs,

10 v.

11 ATLANTIC RICHFIELD COMPANY, THE )  
12 CLEVELAND-CLIFFS IRON COMPANY, E.I. )  
13 DU PONT DE NEMOURS AND COMPANY, )  
14 TECK AMERICAN INCORPORATED, and )  
15 MOUNTAIN CITY REMEDIATION, LLC, )

16 Defendants. )

Civ. Action No. 3:12-cv-00524-RCJ-  
WGC

ORDER TO ENTER  
CONSENT DECREE

17 For the reasons set forth in the Plaintiffs' Unopposed Request for Entry of Consent  
18 Decree and Memorandum in Support thereof and for good cause shown, the Consent Decree is  
19 hereby ENTERED and shall constitute a final judgment of the Court as to the above captioned  
20 matter pursuant to Fed. R. Civ. P. 54 and 58.

21 IT IS SO ORDERED:

22 May 20, 2013

23 Date

24   
25 HONORABLE ROBERT C. JONES  
26 UNITED STATES DISTRICT JUDGE  
27  
28